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SUBJECT Preparations for the All-China
Democratic Women's Congress

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SUPPLEMENT TO
REPORT NO. 25X1X6

1. The Preparatory Committee for the Establishment of the All-China Federation of Democratic Women (ACFDW) was formed on 12 January 1949. This committee, which consists of 73 members, is a combination of the 49 members of the Preparatory Committee of the China Liberated Areas Women's Federation** (CLAWF) (Chieh Fang Ch'u Fu Nu Lien Ho Hui - 解放區婦女聯合會) and 24 other members who are either "democratic" women invited by the Preparatory Committee of the CLAWF or are leaders in the China Women's Association (CWA) (Chung Kuo Fu Nu Lien I Hui - 中國婦女聯誼會) and its branches and sister organs located chiefly in Kuomintang-controlled areas.
2. The Preparatory Committee of the CLAWF is the authoritative organ which controls all women's federations in Communist-controlled areas, including the Shensi-Kansu-Ninghsia Border Area Women's Federation, the Shansi-Suiyuan Liberated Area Women's Federation, the East China Liberated Area Women's Federation, the North China Liberated Area Women's Federation, the Central Plains Liberated Area Women's Federation, and the Northeast Liberated Area Women's Federation. Among the above Area Federations, the Shensi-Kansu-Ninghsia Border Area Women's Federation, organized about 1939, was the first "democratic" women's federation established in China. The Preparatory Committee of the CLAWF consists of the key personnel who lead and control the various Liberated Area women's federations.***
3. The CWA was established in Chungking in 1943, with LI Te-chuan, wife of General FENG Yu-hsiang, as chairman. Branch associations were established later in Chengtu and Kunming. After the surrender of the Japanese in 1945, the main offices of the association were moved to Shanghai. Shortly after the move, the Peiping and Nanking branches were established, followed by the opening of the Hong Kong-Kowloon branch in 1946. The main offices in Shanghai and the various branch offices were known to the public officially as organs established "only for the promotion of women's welfare and therefore without party background or affiliation." Actually the several branches and the Shanghai headquarters were led by underground women Communists, members of the China Democratic League, and other leftists who cooperated with the CLAWF and secretly accepted the direction of TSAI Chang, TENG Ying-chao and other key members of the Preparatory Committee of CLAWF.

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4. The Standing Committee of the Preparatory Committee for the Establishment of the ACPDW was also formed on 12 January 1949. It has 21 members, 13 of whom are concurrently members of the Standing Committee of the Preparatory Committee of the CLAWF. The other eight members were chosen from among the KMT-controlled area members of the Preparatory Committee for the Establishment of the ACPDW.
5. The Standing Committee of the Preparatory Committee for the Establishment of the ACPDW held its first meeting on 12 January 1949, probably in Shihchiaochuang, with approximately 30 women attending. Among the members of the Standing Committee present at this meeting were: TENG Ying-chao, KANG Ko-ching, SHEN Tzu-chiu, LO Chiung, CHOU Ying, CHANG Yu-fen, SUN Wen-shu, CHAO Feng, PAI Hsi, and TENG Ko-ming. Some of the members of the Preparatory Committee attended the meeting of the Standing Committee, including YANG Kang, LIU Ching-ying, JUAN Yun-hua, YANG Yun and CHANG Man-yun. TSAI Chang was unable to attend this meeting because she was busy with the Budapest Congress of the World Federation of Democratic Women.**** In her absence TENG Ying-chao was made chairman of the meeting, being second to TSAI in the hierarchy of Chinese Communist women. In her address to the meeting, TENG stressed the point that the immediate major mission of "democratic" women in China was the convening of the first All-China Democratic Women's Congress (ACDWC). The following officers of the Preparatory Committee were elected:
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| Chairman | : TSAI Chang |
| Vice Chairmen | : TENG Ying-chao |
| | : LI Te-chuan |
| Secretary-General | : CHANG Chin-chiu |
| Assistant Secretaries-General | : SUN Wen-shu |
| | : TSENG Hsien-chih |
- The following were named chairmen of the three committees of the Preparatory Committee:
- TENG Ying-chao, chairman of the Committee for Drafting Congress Reports (Ta Hui Pao Kao Ch'i Ts'ao Wei Yuan Hui - 大會報告起草委員會).*****
- SHEN Tzu-chiu, chairman of the Committee for Drafting Regulations Governing the ACPDW (Ch'uan Kuo Min Chu Fu Nu Lien Ho Hui Chang Ch'eng Ch'i Ts'ao Wei Yuan Hui - 全國民主婦女聯合會章程起草委員會).
- LO Chiung, chairman of the Publicity Committee (Hsuan Ch'uan Wei Yuan Hui - 宣傳委員會).

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* [REDACTED] Comment. Source prepared this report with the assistance of a Chinese former university administrator, on the basis of information from (a) an elderly Chinese educator who formerly taught in a Shanghai university, (b) a liberal American-educated Chinese professor in Canton who has access to certain publications restricted to CCP and Democratic League members, and (c) Communist publications in Hong Kong, including the Hua Shang Pao.

** Reported as the Federation of Women's Unions of the Liberated Areas

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*** Biographical information on personnel of the Preparatory Committee of the ACPDW [REDACTED]

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ATTACHMENT I

This attachment consists of the translation of an article from the 18 January 1949 issue of the Hua Shang Pao. Chinese Communist Chinese-language daily in Hong Kong.

The Preparatory Work for the Convocation of the First All-China Democratic Women's Congress (ACDWC) - Bulletin Issued by the Preparatory Committee for the Establishment of the All-China Federation of Democratic Women (ACFDW).

1. The duties of the first ACDWC are:
 - to decide on the guiding plan and duties of the All-China Women's Movement,
 - to establish the ACFDW,
 - to pass the regulations governing the ACFDW, and
 - to elect the Executive Committee of the ACFDW.*

The ACDWC should summon all women in China to struggle for the speedy destruction of the reactionary Kuomintang regime, for chasing American imperialism out of China, and for the establishment of a People's Democratic Republic.

2. The fixed number and distribution of delegates to the ACDWC: The total number of delegates shall be 360. The distribution, which is based on the number of women in each locality, the organization and working foundation, transportation and other conditions, is as follows:

- a. 255 delegates from the Liberated areas:
 - 70 from the North China Liberated Area
 - 30 from the Northwest Liberated Area
 - 55 from the East China Liberated Area
 - 60 from the Northeast Liberated Area
 - 30 from the Central Plains Liberated Area
 - 10 from the South China Liberated Area
- b. Approximately one hundred delegates from the Kuomintang-controlled areas.
- c. Each area shall elect as reserve delegates one tenth of the total number of delegates scheduled to attend the ACDWC from that area.

3. The qualifications and constituents** of the delegates to the ACDWC: Regardless of class, race, vocation, education, work experience and religion, any woman can be elected a delegate to the ACDWC who is against the reactionary Kuomintang regime, is against feudalism, is against the American imperialistic invasion of China, agrees to racial independence and land reform, supports the principles of New Democracy, favors women's liberation and equality between men and women, and is 18 years of age or older. The constituents should include the following: women laborers; rural laboring women; women students; women employees who are engaged in cultural, educational, artistic, nursing, medical, economic, finance and other work; women "free professionals"; women workers in the People's Government, in people's organs and in the People's Liberation Army; women of "special technique"; women of minority races; overseas Chinese women; and women members from the families of soldiers of the People's Liberation Army.

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4. Method of electing delegates to the first ACDWC:
- a. Delegates from the Liberated Areas shall be elected by means of elections. On two levels, i.e., the women's organizations of each hsien shall call a Hsien Women's Representatives' Meeting at which the hsien representatives shall be elected to attend the Liberated Area Women's Representatives' Meeting; at the Liberated Area Women's Representatives' Meeting, the delegates to the ACDWC will be elected.
 - b. The delegates to the ACDWC from the Kuomintang-controlled areas shall be elected by the following method:***
 - c. All affairs concerning the election of delegates must be completed before 15 February 1949. A report should be sent to the Preparatory Committee explaining how the elections took place, the results of the elections and the name list as well as the biography of each delegate.
5. The Democratic Women's Federation of each Liberated Area should proceed with the following two items of preparatory work:
- a. Proposals of each Liberated Area to the ACDWC shall be submitted to the Women's Representatives' Conference of each respective Liberated Area for examination and putting in order prior to the submission of these proposals to the ACDWC.
 - b. Where possible, collections shall be made of pictures showing women's activities in each Liberated Area, samples of women's production in each Liberated Area, and of anything good for exhibition; these will all be made ready for presentation.
6. The time and place for the convocation of the first ACDWC will be announced separately.

25X1A [REDACTED] Comment. Overt sources have announced the first meeting of the Executive Committee of the ACPDW in Peiping, 15 April 1949.

** 25X1A [REDACTED] Comment. "Constituent" as used here may be used in the sense of component, referring to the delegations; it may also mean the body of electors who choose the delegates.

25X1A*** [REDACTED] Comment. For obvious reasons, this section was left blank in the original article.

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Comment. As a rule, the resolutions and reports of any kind at a Chinese Communist Congress are a combination of the reports made by a few key personnel of the Preparatory Committee, which has prepared and decided on everything for the Congress in advance; an example of this pattern is to be seen in the Sixth All-China Labor Congress. The Committee for Drafting Congress Reports is therefore the organ for deciding on resolutions for the ACDWC; hence TENG Ying-chao's position in the Preparatory Committee, as well as her position in the future ACDWC, is of no less importance than that of former Comintern member TSAI Chang.

Encl: Translation from Hua Shang Pao.

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